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INTERGOVERNMENTAL COOPERATION

Introduction

Intergovernmental cooperation involves working with neighboring communities, County government, and State agencies to understand how their future planning activities will impact the Town of Sevastopol. At a minimum, this involves sharing information about Sevastopol's Plan with neighboring communities and agencies and vice versa. Sevastopol believes intergovernmental cooperation should not end with the sharing of Plans. Instead, this process should be the beginning for joint planning and decision-making, conflict resolution, and other strategies to promote regional coordination.



Wisconsin's Comprehensive Planning Law includes fourteen goals for local comprehensive planning. The goals listed below specifically relate to planning for intergovernmental cooperation:

- ❑ Encouragement of land uses, densities and regulations that promote efficient development patterns and relatively low municipal, State governmental and utility costs.
- ❑ Providing an integrated, efficient and economical transportation system that affords mobility, convenience and safety and that meets the needs of all citizens, including transit-dependent and disabled citizens.

The Comprehensive Planning Law requires that the Town of Sevastopol coordinate with:

- | | |
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| ❑ Door County | ❑ Sevastopol School District |
| ❑ City of Sturgeon Bay | ❑ Bay Lake Regional Planning Commission |
| ❑ Town of Egg Harbor | ❑ Wisconsin Department of Administration |
| ❑ Town of Jacksonport | ❑ Wisconsin Department of Natural Resources |
| ❑ Town of Sturgeon Bay | ❑ Wisconsin Department of Transportation |

Intergovernmental Vision

By 2025, intergovernmental cooperation efforts have enabled Sevastopol to establish partnerships with neighboring communities, State agencies, Door County, and the Sevastopol School District to provide coordinated, cost-effective services to residents. Sevastopol has successfully partnered with Bay Lake Regional Planning Commission, Door County, the Wisconsin Departments of Natural Resources and Transportation, and surrounding communities to create a network of trails linking the Town with the Ahnapee Trail, providing recreational and educational opportunities for residents and visitors.

Existing Intergovernmental Activities and Partners

Many current intergovernmental programs have an affect upon the Town of Sevastopol. This section highlights some of these programs.

ADJACENT / NEARBY GOVERNMENTAL UNITS

- ❑ Towns of Egg Harbor, Jacksonport, and Sturgeon Bay
- ❑ City of Sturgeon Bay

Sevastopol's relationship with neighboring Towns can be characterized as one of mutual respect. These communities share a common history, social culture, and rural character with Sevastopol. Since Towns cannot annex land from one another, boundary disputes are non-existent. Public services such as road maintenance and construction are conducted individually by each community. However, as mutually beneficial opportunities for shared services arise, the Town of Sevastopol is open to considering shared services options.

The Town of Sevastopol shares a small portion of its southwestern boundary with the City of Sturgeon Bay. The City is an important employment center and destination point for residents. Sturgeon Bay is the community with the greatest potential for future conflict over land use with the Town of Sevastopol, particularly as it relates to possible future annexations. The Town of Sevastopol is committed to providing quality development choices within its boundaries and believes that with proper planning its future commercial and residential development needs can be met without municipal sewer and water facilities.

SCHOOL DISTRICTS

The Town of Sevastopol and the Sevastopol and Sturgeon Bay School Districts recognize the significant role each plays in the other's future. Each is dependent upon the other, to varying degrees, to ensure a healthy long-term future. The school district and the challenges it faces were discussed in detail in **Chapter 6: Utilities & Community Facilities**. With respect to intergovernmental cooperation, opportunities were identified during the planning effort to strengthen relations between the Town of Sevastopol and the Sevastopol and Sturgeon Bay School Districts. Specific goals and objectives to help realize several of these opportunities are included in the Intergovernmental Cooperation section of **Chapter 12: Implementation**.

DOOR COUNTY

Door County provides many programs, services, and facilities to Sevastopol and its residents. Those that most directly affect Sevastopol include:

- ❑ County highway maintenance and improvement programs;
- ❑ Library funding support (to help cover the costs of County residents who use the library);
- ❑ Social services; and,
- ❑ Land use planning and mapping assistance.

In those areas where Door County has jurisdiction (i.e. zoning and land division regulation), the County consults the Town before making decisions affecting Sevastopol. During the planning process, additional communication with the County was identified as a priority, particularly with respect to County road improvement projects. Future communication will also be especially important as it relates to:

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- ❑ Stormwater management
- ❑ Coordination with the Door County Comprehensive Plan
- ❑ Public safety

There are a number of issues that will challenge the Town of Sevastopol and its neighbors during the coming decades, many of which require or benefit from a coordinated multi-jurisdictional response. The Town will cooperate with the County and other local communities to discuss and address matters related to:

- ❑ Housing, transportation, and services for seniors
- ❑ Affordable housing for Door County's year-round residents and seasonal workers
- ❑ Wind energy and wind farm regulations
- ❑ Concentrated animal feeding operations and their affects on ground and surface waters in a Karst geology area
- ❑ Socio-economic and environmental issues related to global climate change
- ❑ The long-term sustainability of the Sevastopol School District

STATE AGENCIES


- ❑ Wisconsin Department of Natural Resources (WDNR)
- ❑ Wisconsin Department of Transportation (WisDOT)
- ❑ Wisconsin State Historical Society

WDNR and WisDOT are the primary State agencies with whom Sevastopol must coordinate to achieve the goals and objectives of this Plan.

The activities of the WDNR are discussed further in the Chapter 7: Agricultural, Natural and Cultural Resources of this Plan. Additional information is also available on-line at:
www.dnr.state.wi.us.

WDNR takes a lead role in wildlife protection and the sustainable management of woodlands, stormwater regulations, wetlands, State parks, and other natural wildlife habitat areas. Given the priority Town residents give to natural resource protection, the WDNR is an important partner with the Town of Sevastopol in planning for the future.

WisDOT is a key player in the planning and development of highways and pedestrian/cycling facilities in the Town and region. Sevastopol has a good relationship with WisDOT and will continue to work with them, particularly with respect to ongoing and future work within the STH 42/57 corridors. The Town will continue to communicate with WisDOT about land use and transportation decisions made locally.



For additional information about WisDOT activities in the Town of Sevastopol, refer to Chapter 5: Transportation of this Plan. Additional information is also available on-line at:
www.dot.state.wi.us

Intergovernmental Comprehensive Planning Process

To facilitate a planning environment open to intergovernmental cooperation, all Plan documents, including text and maps, were available throughout the plan program on the project website for review and comment to ensure the widest range of public participation and input from overlapping and neighboring jurisdictions as well as any other interested entity or individual. The Town also coordinated with Door County and BLRPC to obtain mapping resources as well as information from existing Plan documents.

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More than thirty days prior to the public hearing, all intergovernmental partners were directed to the project website for copies of the recommended Plan and asked to provide comments. Comments received prior to and during the public hearing were entered into the record for the planning process.

Existing and Proposed Plans

LOCAL COMPREHENSIVE PLANS

The communities adjoining the Town of Sevastopol are in various stages of the comprehensive planning process. Door County is in the process of developing the County Comprehensive Plan and has coordinated updates to local existing land use maps with all of its municipalities. The current status of comprehensive planning efforts in adjoining communities follows:

- ❑ Town of Egg Harbor – Plan process underway; anticipated completion date in 2008
- ❑ Town of Jacksonport – Not preparing Comprehensive Plan
- ❑ Town of Sturgeon Bay – All but Land Use element completed
- ❑ Door County – Began in 2006 with a series of meetings and visioning efforts throughout the County; currently completing the Land Use element
- ❑ BLRPC – In the process of developing Region-wide plan

The Village of Sister Bay and the Towns of Baileys Harbor, Brussels, Gibraltar, Liberty Grove, Union and Nasewaupee have completed Comprehensive Plans.

SEVASTOPOL SCHOOL DISTRICT

At this time, the school district has no plans to construct new facilities within the Town of Sevastopol. In order to facilitate future school district planning efforts, this Plan recommends the Town continue to work with the Sevastopol and neighboring schools' districts on future facilities and studies. The districts' current facilities can accommodate additional students. To further facilitate school district planning, this Plan has been made available to those districts as a tool to predict future school enrollments from the Town of Sevastopol.

BAY LAKE REGIONAL PLANNING COMMISSION

The Bay-Lake RPC is a unit of government that interacts with the Town and County on planning related projects as well as transit, trail and recreational activities coordination. With Door County as a member of the Commission, all the Towns, Villages and Cities in the County became members of the Commission, allowing BLRPC to provide technical assistance as requested on a wide range of issues.

The Bay-Lake Regional 2030 Comprehensive Plan was completed in 2005. The Village of Egg Harbor and the Town of Gardner are working on plans as is the City of Sturgeon Bay. The WDNR will be doing park planning for the State parks in Door County starting near the end of this year - including Whitefish Dunes. The Resource Document for the Door County Plan is being drafted.

STATE AGENCIES

The WDNR is a major agency involved in the acquisition and development of recreational/pedestrian trails – an important component of this Plan. Furthermore, the WDNR takes a lead role in wildlife protection and the protection and sustained management of woodlands, wetlands and other natural

wildlife habitat areas. These priorities are reflected in the Agricultural, Natural and Cultural Resources section of **Chapter 12: Implementation**.

The WisDOT has completed a series of Statewide planning documents for use in the development of local Comprehensive Plans. These documents include plans for the State highway corridors, bicycle corridors, rail corridors, and air transportation. The plans were used as a starting point when preparing **Chapter 5: Transportation** of this Plan.

Infrastructure to Support Town Success

Historically, Sevastopol has been able to function very well with no hired staff. However, as the Town's population continues to grow, staff may be needed to meet the demands of a growing community. The addition of future staff will be carefully considered as part of a larger organization structure designed to meet resident, economic, and intergovernmental challenges.

The provision of adequate space for government to function is also an issue that will impact the Town's ability to coordinate well with neighboring communities and provide needed services for residents. This issue is addressed in **Chapter 6: Utilities and Community Facilities** as it relates to the future Town Hall and park facilities.

Relationship to Other Comprehensive Plan Chapters

Intergovernmental Cooperation weaves its ways into every chapter of this Plan. Regional housing demand and supplies determine the market for housing in the Town of Sevastopol. Transportation improvements made to Door County and State highways have the potential to affect land use and development patterns in the Town. Likewise, the Town's ability to expand economically depends on quality services being provided, not only by the Town, but also its intergovernmental partners (i.e. schools, police, fire, etc.). Moreover, the Town's ability to support development opportunities at its perimeter must be coordinated with neighboring communities to ensure compatibility with adjacent land uses.